



Monitoring of the Rastra Social Assistance (Bansos Rastra) Implementation January - February, 2018

National Team for the Acceleration of Poverty Reduction (TNP2K)

Secretariat of the Vice President - Republic of Indonesia



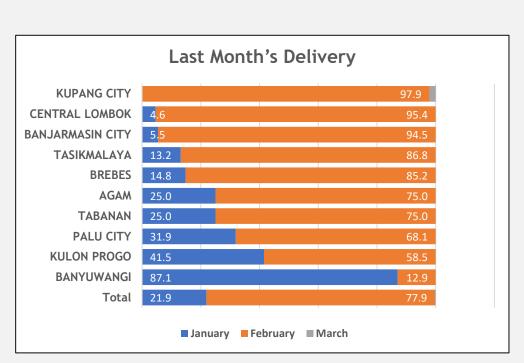
Monitoring Locations of the Bansos Rastra Implementation (26 February - 2 March 2018)

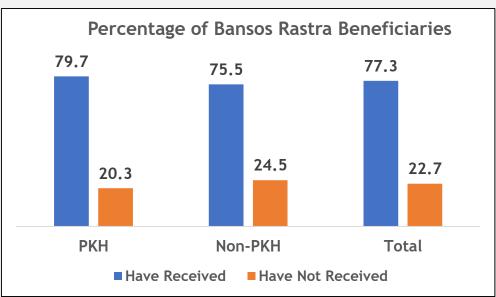
No.	Province	District/Municipality	Monitoring Method	
			Quantitative	Qualitative
1	WEST SUMATRA	AGAM DISTRICT	V	V
2	WEST JAVA	TASIKMALAYA DISTRICT	V	V
3	CENTRAL JAVA	BREBES DISTRICT	V	V
4	YOGYAKARTA SPECIAL REGION	KULON PROGO DISTRICT	V	-
5	EAST JAVA	BANYUWANGI DISTRICT	V	-
6	BALI	TABANAN DISTRICT	V	-
7	WEST NUSA TENGGARA	CENTRAL LOMBOK DISTRICT	V	V
8	EAST NUSA TENGGARA	KUPANG MUNICIPALITY	V	-
9	SOUTH KALIMANTAN	BANJARMASIN MUNICIPALITY	V	V
10	CENTRAL SULAWESI	PALU MUNICIPALITY	V	V
	TOTAL		10 Districts/ Municipalities	6 Districts/ Municipalities

Bansos Rastra Delivery (January - February 2018)



The majority of Family Beneficiaries (77.3%) have received the 2018 Bansos Rastra rice.



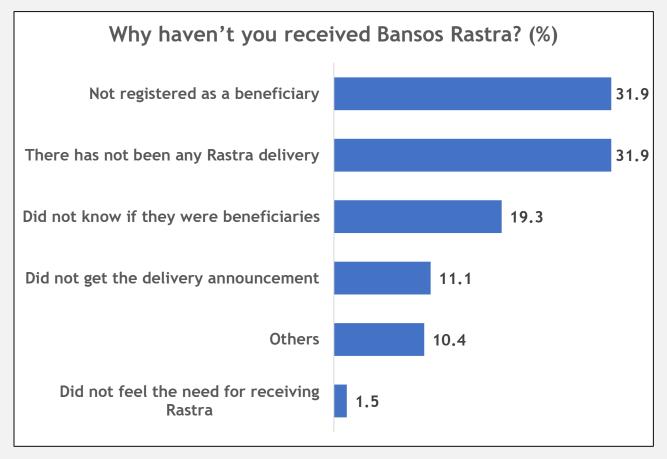


The majority of Family Beneficiaries have received Bansos Rastra rice for the allocations of January and February 2018.

Delivery Samples	Total
Have Received Bansos Rastra	470
Have Not Received Bansos Rastra	135
Total	605



Reasons for Not Having Received Bansos Rastra

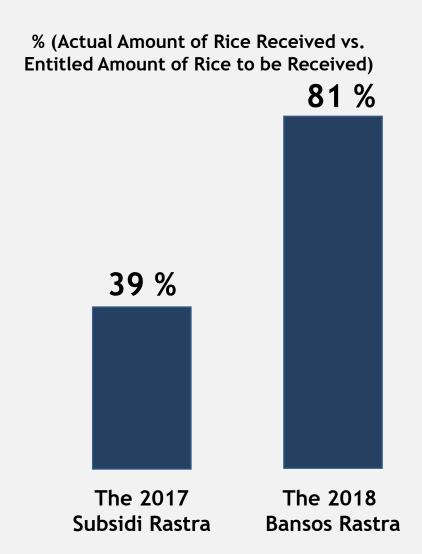


Approximately one-third of Family Beneficiaries (32%) not having received Bansos Rastra stated that they were not registered as beneficiaries of the 2018 Bansos Rastra. The other one-third (32%) stated that no Bansos Rastra rice had been delivered to their areas.

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The Amount of Rice Received

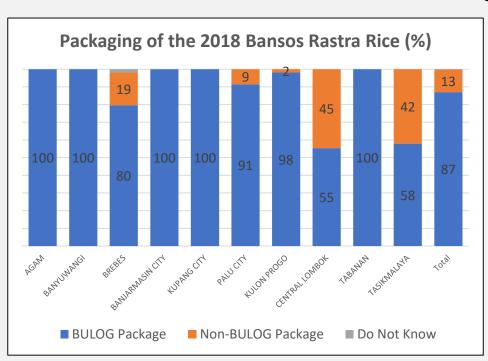


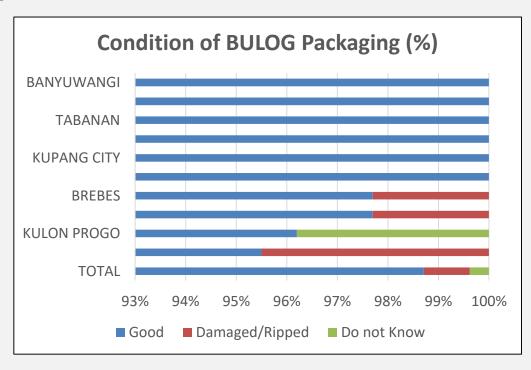
The average actual amount of rice received by Family Beneficaries was 5.8 kgs for the 2017 Subsidi Rastra and 8.1 kgs for the 2018 Bansos Rastra



Packaging of the Bansos Rastra Rice

Most of the Family Beneficiaries received the 2018 Bansos Rastra rice in BULOG packaging. Almost all of those who did stated that the packages were received in good condition.

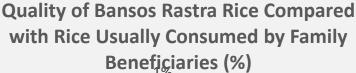


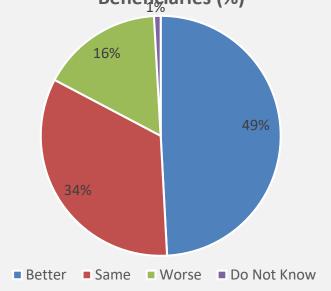


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Quality of the Bansos Rastra Rice



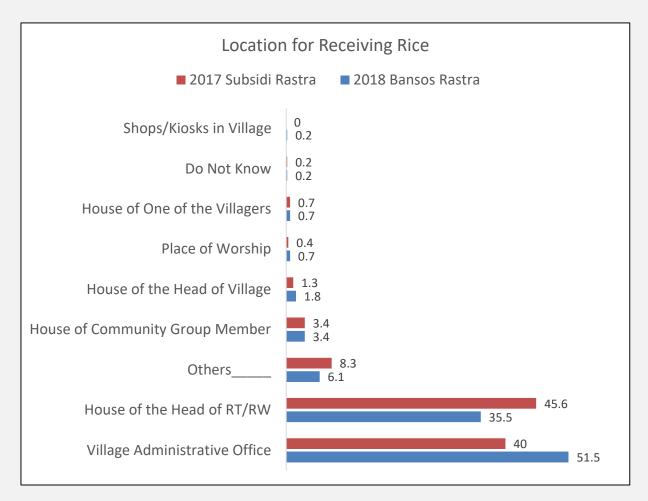


Half of the Family Beneficiaries (49%) thought the quality of the Bansos Rastra rice was not as good as the rice they usually consume.

Meanwhile, 33.6% of them thought both types of rice were the same. Only 16.4% of them thought the Bansos Rastra rice was better than the rice they usually consume.

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Have Not Received Rastra	135
Total	605

Allotment Points for Bansos Rastra Rice Delivery



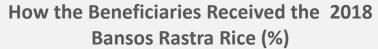
Almost half of Family Beneficiaries (45.6%) received the 2017 Subsidi Rastra rice at the house of the Head of the Community Unit (RW)/Neighbourhood Unit (RT).

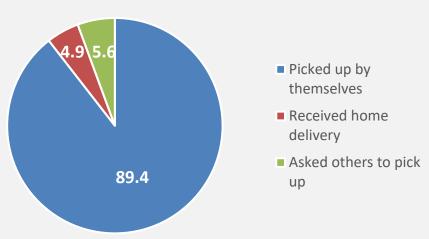
Concerning the 2018 Bansos Rastra rice, more than half of the Family Beneficiaries (51.5%) picked up the packages at the Village Administrative Office.

Sample Distribution	Total
Had Received Rastra	470
Yet to Receive Rastra	135
Total	605



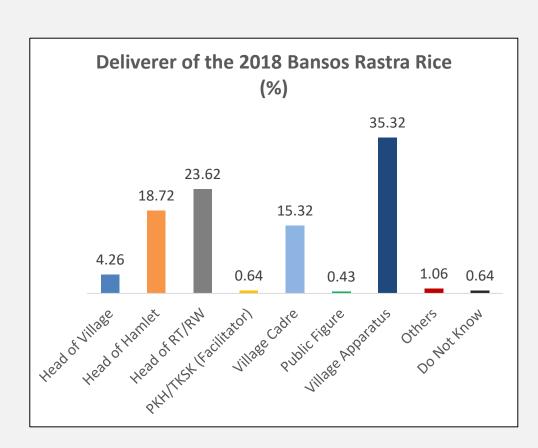
Getting the Delivery and Deliverer of the Rice





Most of the Family Beneficiaries picked up the packages by themselves (89.4%)

Delivery Samples	Total
Have Received Bansos Rastra	470
Have Not Received Bansos Rastra	135
Total	605



Most of the Bansos Rastra rice deliverers were the heads of RT/RW (42.3 %) and village apparatuses (39.6%)



Rice Redemption Fees

The average fee/price paid by a family beneficiary for every kg of rice received (in IDR)

rice received (in IDR)		
DISTRICT/ MUNICIPALITY	Bansos Rastra (2018)	Subsidi Rastra (2017)
AGAM	107	2,777
BANYUWANGI	16	2,421
BREBES	237	3,107
BANJARMASIN MUNICIPALITY	0	3,334
KUPANG MUNICIPALITY	0	0
PALU MUNICIPALITY	0	3,690
KULON PROGO	346	2,669
CENTRAL LOMBOK	245	4,176
TABANAN	0	2,223
TASIKMALAYA	554	2,010
AVERAGE	IDR 156	IDR 2,684

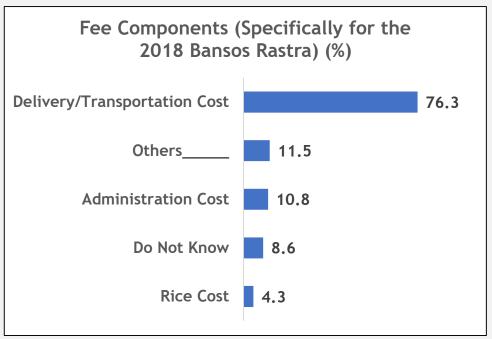
In general, the fee charged for receiving the 2018 Bansos Rastra rice neared zero Rupiah (for free).

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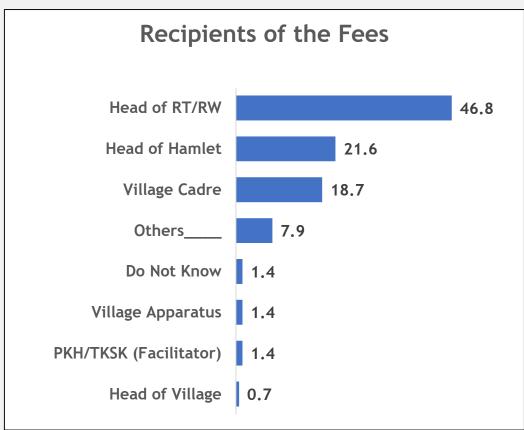


Components of the Rice Redemption Fee

The aforementioned fee mostly covers for transportation cost (76.3%). The majority of the Family Beneficiaries (68.4%) said they had paid the redemption fee to the local distribution team (Heads of RT/RW/Hamlets)

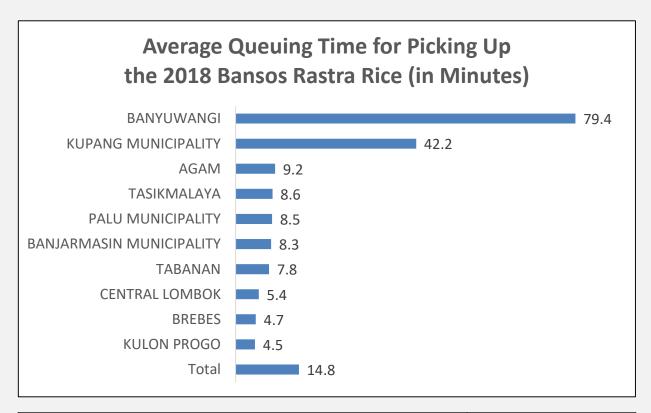


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Average Waiting/Queuing Time for Picking Up the 2018 Bansos Rastra Rice

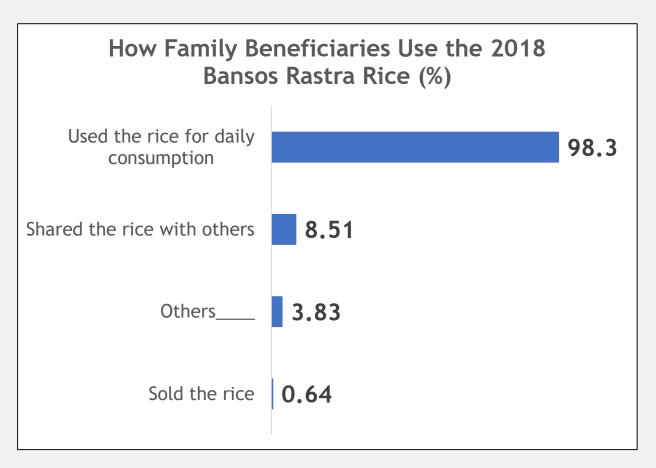


In average, Family
Beneficiaries queued for
14.8 minutes when
picking up their Bansos
Rastra rice in 2018. In
Kupang and Banyuwangi,
beneficiaries waited
longer compared with
those in other regions,
respectively 42.2 and
79.4 minutes.

Delivery Samples	Total
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Total	605



Uses of the 2018 Bansos Rastra Rice



Almost all of the Family Beneficiaries (98.3%) stated they used the 2018 Bansos Rastra rice for their own consumption.

Sample Distribution	Total
Had Received Rastra	470
Yet to receive Rastra	135
Total	605

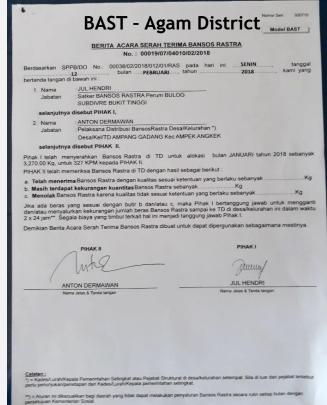
Administrative Compliance Statement of Handover (BAST)



BAST were signed despite the required information was not completely filled in the forms.

- In general, Village Distribution Teams only checked the number of rice sacks without checking the quality of the rice.
 - In general, no Bansos Rastra rice was rejected/returned when BULOG Task Force delivered it to the Distribution Point (TD).



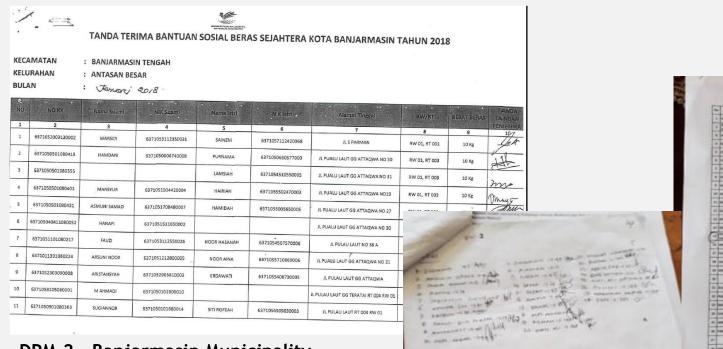


	BERITA ACARA SERAH TERIMA BANSOS RASTRA No.: 00031/10/16001/01/2018	
Berdasarkan Si		tangg
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1. Nama Jebetan	SITI SYAMSIAH SAMER BANSOS RASTRA Perum BULOG DIVNE KALISEL	
selanjutny	ra disebut PHAK I,	
2. Nems Jabatan	Pataksana Oldribusi Barsos-Radra Desarkolushan 19 Desarks/TD ANTASAN BESAR Kas BANJARMASIN TENGAH	
	a disebut PIHAK II.	
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Administrative Compliance



Monthly List of Actual Rastra Rice Recipients (DPM-2)



DPM-2 - Banjarmasin Municipality

Not all of the villages/kelurahan understood they were required to prepare the DPM-2; not all of the villages/kelurahan had the DPM-2 template.

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DPM-2 - Agam District

DAFTAR PENERIMA RASTRA JORONG SIMPANG II

The Institutional Aspect



Establishment of the District/Municipal Coordinating Team for Food Assistance Programs paves the way for better program coordination and implementation in the region

No	District/Municipality	Decision Letter on Establishment of the Coordinating Team	Information
1	BANJARMASIN MUNICIPALITY	Available	Stipulated on 2 January 2018
2	CENTRAL LOMBOK DISTRICT	Available	Stipulated on 27 January 2018; Name of the team not in accordance with the general guideline → Coordinating Team for Bansos Rastra
3	TASIKMALAYA DISTRICT	Available	Stipulated on 12 January 2018
4	AGAM DISTRICT	Available	Stipulated on 12 January 2018
5	PALU MUNICIPALITY	Not Available	Signing of the Decision Letter by the Mayor still pending
6	BREBES DISTRICT	Not Available	In the process of finalization



District/Municipal Budget (APBD) Support

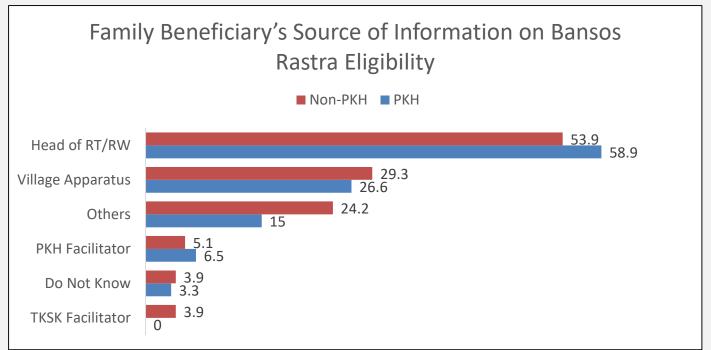
Not all of the districts/municipalities have allocated a budget for Bansos Rastra in their APBD

No	District/ Municipality	Allocation in APBD	Budget Purpose	Information
1	BANJARMASIN MUNICIPALITY	Available	Operations of the Coordinating Team, TD- to-TB transportation cost, Municipal Rastra (Raskot) for 1,000 Family Beneficiaries, honorariums for Verification and Validation Teams, dissemination of program information	Raskot budget is allocated as an emergency funding, to avoid potential conflict.
2	CENTRAL LOMBOK DISTRICT	Available	Operations of the Coordinating Team, dissemination of program information, TD-to-TB transportation cost	A budget for Complaint Handling and Monitoring is to be proposed
3	TASIKMALAYA DISTRICT	Not Available	-	No budget allocated, as the District Government received information that BPNT would be implemented from February 2018
4	AGAM DISTRICT	Available	Operations of the Coordinating Team, dissemination of program information, honorarium for Village Distribution Teams	
5	PALU MUNICIPALITY	Not Available	-	Will be proposed through the Revised APBD (APBD-P)
6	BREBES DISTRICT	Available	Dissemination of program information, complaint handling, monitoring, upgrading rice quantity	In the process of proposing additional funding through the Revised APBD (APBD-P)



Dissemination of Program Information

Most of the Family Beneficiaries received information on their Bansos Rastra eligibility through the RT/RW or village apparatuses



	Have Received the 2018 Bansos Rastra		Total	
Beneficiary Samples	Yes	No	iotai	
PKH	214	57	271	
Non-PKH	256	78	334	
Total	470	135	605	



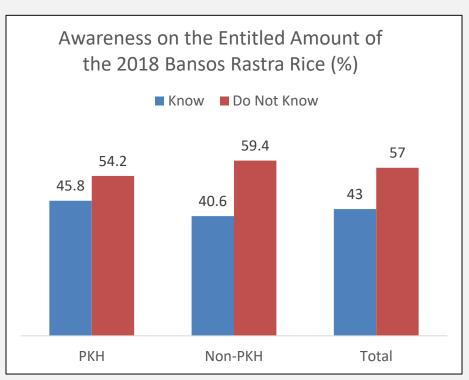
Sticker for Identifying Family Beneficiary in Banjarmasin Municipality

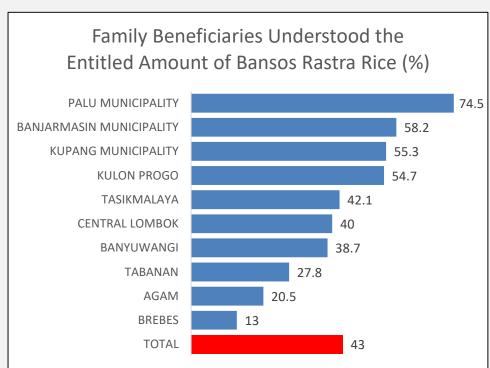


Card for Identifying Family Beneficary in Nagari Batupalano, Agam District



More than half of the Family Beneficiaries were not aware of the amount of Bansos Rastra rice they were entitled to

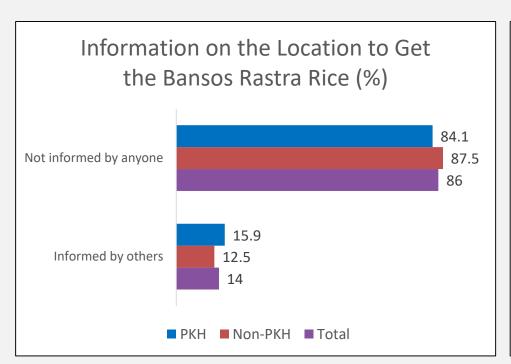


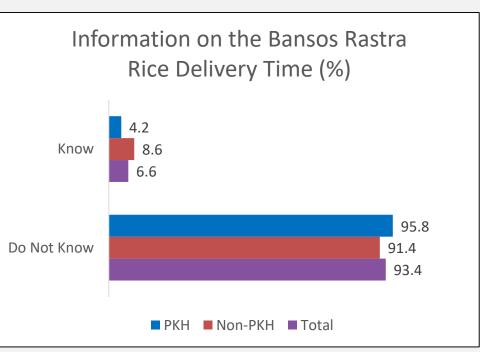


	Have Received the 2018 Bansos Rastra		Total	
Beneficiary Samples	Yes	No	Total	
PKH	214	57	271	
Non-PKH	256	78	334	
Total	470	135	605	



The majority of Family Beneficiaries were well aware of the location for getting Bansos Rastra rice (84.1%). However, only a small proportion of them got sufficient information on the timing of the monthly delivery.

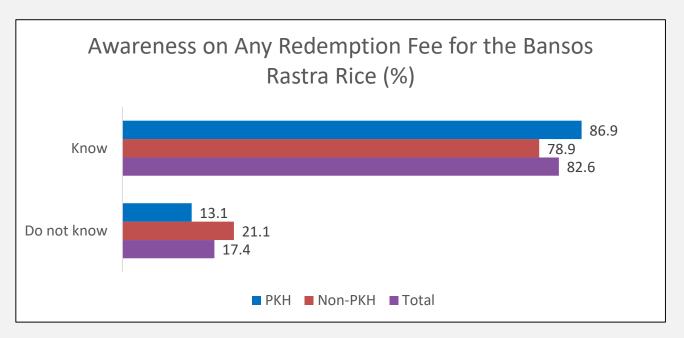




	Have Received the 2018 Bansos Rastra		Total
Beneficiary Samples	Yes	No	
РКН	214	57	271
Non-PKH	256	78	334
Total	470	135	605



The majority of Family Benficiaries (82.6%) were well aware that the Bansos Rastra rice is charge-free



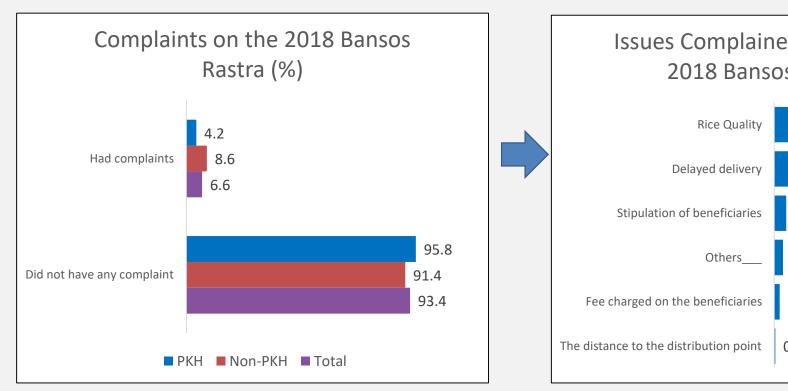
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Beneficiary			Total
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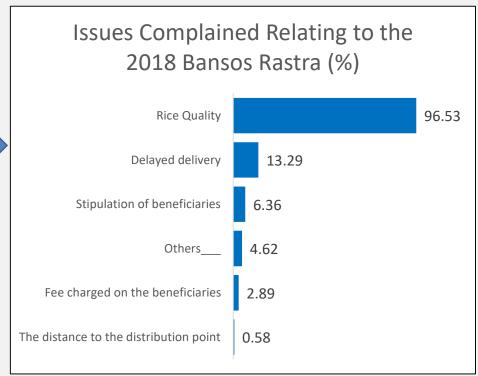


Grievance / Complaint



Among Family Beneficiaries who had complaints regarding the 2018 Bansos Rastra, most of the complaints related to the rice quality

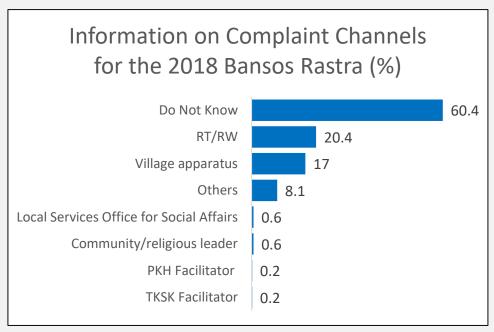




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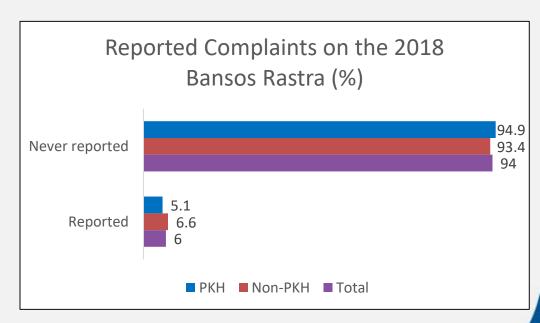


Most of the Family Beneficiaries identified the RT/RW and village apparatuses as the main channels for complaints



	Have Received the 2018 Bansos Rastra		Total
Beneficiary Samples	Yes	No	
PKH	214	57	271
Non-PKH	256	78	334
Total	470	135	605

Despite the fact that a considerable number of Family Beneficiaries complained about the rice quality, only a few of them (6%) reported their concerns.





Conclusions

- 1. The average amount of the 2018 Bansos Rastra rice received by Family Beneficiaries (8.1 kg) in the monitoring area is better compared to the last year. In spite of this, some regions still practice distributing the Bansos Rastra rice to non-beneficiaries.
- 2. In some regions, Family Beneficiares remained paying some transportation cost for the Bansos Rastra rice. Not all of the District/Municipal Governments had budget allocation in the APBD for Bansos Rastra implementation. When available, the amount is insufficient to cover the TD-to-TB transportation cost.
- 3. The removal of redemption fee for Bansos Rastra might have caused the shifting of TB locations, previously at the hamlet/RT/RW level, to the village level. As the result, the Family Beneficiaries had to pick up the Bansos Rastra rice at a further distance.
- 4. The knowledge level of Family Beneficiaries regarding the main principles of Bansos Rastra (amount of rice, delivery time and location) remained low. Dissemination of information remained ineffective and not reaching out towards the Family Beneficiaries.



Conclusions

- 5. Aside from village apparatuses, heads of hamlets/RT/RW also play an essential role in Bansos Rastra rice delivery, as well as becoming contacts relied on by the Family Beneficiaries in obtaining program information and channelling complaints. Therefore, dissemination of program information also need to reach out effectively towards this group.
- 6. Both the District/Municipal Governments and the Family Beneficiaries remained unfamiliar with the LAPOR complaint handling platform.
- 7. Rice quality is the key complaint submitted by the KPMs
- 8. The quality of rice remained the main complaint of the Family Beneficiaries.
- 9. District/Municipal Governments did not fully understand and implement the mechanism for Bansos Rastra administrative compliance. This could lead to unfavourable findings during program audits in the future.



Recommendations

The District/Municipal Coordinating Team for Food Assistance Programs, notably the Services Office for Social Affairs, should strengthen their roles and receive capacity building in safeguarding Bansos Rastra implementation (particularly, in meeting administrative compliance).
Program information should also be disseminated to the heads of hamlets/RT/RW who are the spearheads of program implementation at the grassroots level.
Dissemination of program information to Family Beneficiaries should be more intensive, particularly regarding the quantity and quality of rice, delivery time, and the free-charge retrieval. Education media can be customized to local conditions.
Complaint channelling should be promoted intensively to the District/Municipal Governments, facilitators, and Family Beneficiaries. The District/Municipal Governments should, in the short run, receive training for implementing a sound complaint handling system.
Improvement of the quality of Bansos Rastra rice should be taken seriously.
Regular monitoring activities should be conducted by the Central Coordinating Team for Food Assistance Programs.



Thank You